

Town of Groveland

# Fiscal Year 2025 - Fiscal Year 2029 CAPITAL IMPROVEMENT PLAN

November 2023

# Contents

Introduction	3
What is a capital budget? What is a capital project?	4
What is a capital plan? Why prepare one?	4
Capital Assets	5
Facilities	5
Information Technology	6
Parks and Open Space	7
Roads, Bridges, and Related Infrastructure	8
Dams & Culverts	8
Vehicles and Equipment	11
Fleet	11
Equipment	12
Possible Funding Sources	13
Local Resources	13
Federal, State, and Private Grants and Loans	
Capital Planning Process	
CIP Process Timeline	
Project Requests	
Scoring Capital Project Requests	
Developing the Capital Investment Strategy	18
Managing the Plan in Future Years	18
Reserve Funds	19
Grants	20

American Rescue Funds	21
Community Preservation Act Funds	
Debt Services	
Existing Authorized Debt Service	
Conclusion	
Project Detail Sheets	
Department Submittals	

#### Introduction

Draft 5-year Capital Improvement Plan for the Town of Groveland

This year's planning process continues Groveland's commitment to making necessary capital improvements. Last year there was a focus on gathering information on needs, as well as solidifying our financial position and improving our financial policies. This year the plan has taken shape and involves more information on process, funding options, and strategy.

Per the General Bylaw Sec. 2-122. Capital Improvement Planning Committee:

The Capital Improvement Committee (CIC) reviews proposed capital projects involving the planning for and the improvement, preservation and creation of tangible assets and projects which 1) have useful life of no less than three years; 2) cost no less than \$20,000 and/or 3) for which the town is authorized to borrow funds. The CIC shall consider the relative need, impact, timing and cost of these expenditures and the effect each will have on the financial position of the town. No appropriation shall be voted for a capital improvement requested by a department, board or commission unless the proposed capital improvement is considered in the CIC's report.

Note, if membership of the Committee falls below three members, the authority for making decisions regarding capital improvements for the Town will revert to the Board of Selectmen. Since the Committee currently has no members, the CIC is the Board of Selectmen.

Each year, the CIC approves a plan which becomes part of the warrant for Town Meeting. Town Meeting then reviews the proposed Capital Budget and adopts the budget by voting to appropriate funds for each recommended capital project. The financing plan developed for these projects includes various funding sources, such as free cash, debt, CPA funds, state sources, and various grant programs, including the American Rescue Plan Act of 2021 (ARPA). The Town would seek grants and alternative funding mechanisms whenever possible before recommending an appropriation from General Fund revenues.

In Fiscal Year 2025 (FY25), due our current debt ratios outlined in our Finance Policy we propose funding projects using available funds such as Free Cash and grants, without incurring debt.

This year, 9 projects were submitted for funding for FY25 for a total of \$867,012. Of those 9 projects only 6 were proposed to be funded for a total of \$378,419. Funding sources range from Free Cash, American Rescue Funds, Proceeds of Sale of Town Buildings and Bond Premiums.

Due to unused funds from the debt incurred in 2019 for the School Building Project, a total of \$113,148 will be applied to the Bagnall Elementary School capital projects proposed for FY25. Such projects are required to be like-terms projects that would be eligible for a 20-year note and be of a capital nature.

#### What is a capital budget? What is a capital project?

A capital budget is distinct from an operating budget in that the items included in a capital budget are typically large or infrequent expenses, such as construction of a new building or acquisition of a new dump truck, whereas an operating budget includes recurring expenses or are modest in magnitude, such as supplies or vehicle maintenance. A capital budget identifies the array of resources to be used to fund a series of capital projects. In many instances, municipalities establish minimum dollar thresholds for projects to be included in a CIP. The Massachusetts

Association of Town Finance Committees defines capital projects as "major, non-recurring expenditures, for one of the following purposes:

- acquisition of land for a public purpose;
- construction of a new facility or external expansion or major rehabilitation of an existing one. Examples of such town facilities include public buildings, water and sewer lines, roads and playing fields;
- purchase of vehicles or major equipment items;
- planning, feasibility, engineering or design study related to a capital project or to a capital improvement program consisting of individual projects;
- equipment for public improvements when they are first constructed such as furniture, office equipment, or playground equipment;
- major equipment which is expensive and has a relatively long life such as a fire apparatus, garbage trucks, and construction equipment."

# What is a capital plan? Why prepare one?

According to the Massachusetts Department of Revenue (DOR), a capital plan is a blueprint for planning a community's capital expenditure and "one of most important responsibilities of local government officials." Putting together multiple years of capital spending into a plan, instead of looking at each year in isolation, has multiple benefits including:

- impacts on the operating budget can be minimized through thoughtful debt management;
- high-cost repairs and emergency acquisitions can be reduced by implementing regular vehicle and equipment replacement schedules,
   and by undertaking major facilities improvements, such as replacing roofs, before a problem becomes chronic and damage occurs;
- large scale, ambitious public improvements can be phased over multiple years;
- critical parcels of land can be purchased before costs increase;
- costly mistakes created by lack of coordination such as paving a street one year and then cutting into it the next year to install a sewer line can be avoided; and,
- methodical progress can be made toward meeting community goals.

# Capital Assets

The Town of Groveland provides a variety of services to residents, businesses, and visitors from recreational opportunities to fire and emergency response, to snow and ice removal. In order to provide these services, the Town's capital assets must be maintained in good working order. These capital assets could be used directly by the public – such as a playground – or used internally by municipal staff in the course of conducting official business – such as servers and other IT assets. The proper care of the Town's assets not only protects the taxpayers' investments, but also can be critically important to the health and safety of the residents and businesses. Capital assets the Town of Groveland is responsible for include:

- Facilities and major components therein;
- Information Technology;
- Parks and open space;
- Roads, bridges, and related infrastructure; and
- Vehicles and equipment.

#### **Facilities**

The Town of Groveland manages buildings that serve a multitude of purposes from Town Hall Offices to the Langley-Adams Public Library to the Central Fire Station. Each of the facilities in the town must be maintained on a regular basis to ensure the safety and effectiveness of the working environment. Buildings and the major components therein, such as the HVAC system, roof, and flooring do have certain lifespans so major upgrades and/or replacements may be necessary or advantageous.

Name	Address
Public Safety Building	181 Main Street
South Fire Station	107 Washington Street
Cemetery	156 Main Street
Washington Hall (Leased)	101 Washington Street
Highway Facility	160 Center Street
Salt Shed	160 Center Street
Town Hall	183 Main Street
Library	185 Main Street
Bagnall School	253 School Street
Little Red School House (Leased)	26 Broad Street

There are other town owned facilities that are not included in this list and are managed and maintained by other Town entities. There is the Water & Sewer Department building at 23 School Street along with various pump stations, etc. and the Groveland Municipal Light Department building at 949 Salem Street. Those facilities are managed by an enterprise fund. An enterprise fund is a separate accounting and financial reporting mechanism for which revenues and expenditures are segregated into a fund with financial statements separate from all other governmental activities. An enterprise fund identifies the total direct and indirect costs to provide the service, and the sources and amounts of revenues that support the service for which a fee is charged in exchange for the service. Essentially, the fees charged for the services go towards the operation of the department and the infrastructure needed to provide the service. For example, the electric department calculates how much it will cost to supply electricity and run the department, and then charge for the service in the monthly bill sent to the consumer.

The other buildings were acquired with the understanding that they were to be maintained by a revolving account, specifically Veasey Memorial Park at 201 Washington Street and various buildings on the property. Those buildings are under the care, control, and custody of the Conservation Commission. The buildings are used for private and community events and functions and the revenue generated goes back into operating and maintaining the buildings. There are also housing rental units on the property, managed by the Conservation Commission, and those rental incomes go to support that effort as well.

# Information Technology

The Town's core information technology (IT) infrastructure includes a fiber optic network, physical and virtualized servers, network area storage, network switches, routers, wireless access points, firewalls and content filters, VPN equipment, internet connections, redundant power supplies, data center environmental controls, VoIP (voice over Internet Protocol) and surveillance equipment.

Department	Software
All Users	Office 365
Assessor	Patriot System
All Users	VADAR
Human Resource	DocuSign
All Users	ClearGov
Inspectional Services	PermitLink
Fire	First Due, ESO, Lexipol
Police	MicroSystems CrimeTRACK, Aladtec, All-Comm
	Zetron MAX
Council on Agine	MySeniorCenter
Clerk	LL Data, LHS for Election Equipment
Cemetery	Chronicle

The Town migrated from an on-premises e-mail solution to fully cloud-based Office 365 system, which includes the full Microsoft Office productivity suite, SharePoint, and OneDrive for Business. Future projects include expanding the Town's fiber optic network while

eliminating redundancy and continuing the lifecycle system of purchasing and replacing technology assets including computing and network equipment. The Town must also be ready to adopt and implement new policies and mechanism to enhance cyber security.

The Town recently received a Community Compact grant for \$26,000 to review technology organizational structure, spending and business goals across the community and develop a strategy to prioritize technology investments. We have engaged the services of the Collins Center, and this project is currently underway. We expect next year's capital plan to include the recommendations of that report.

#### Parks and Open Space

The Town of Groveland provides the following sites for active and passive recreation:

Description
Playground
Baseball, Softball, Lacrosse, Football, Soccer,
Basketball
Dog Park
Playground
Baseball, Basketball
Playground
Baseball, Soccer
Open Space, Cricket
Soccer
Open Space & Trails

The Town also has many acres of recreational areas and protected acreage owned by the State, such as the Parker Wildlife Area. The town also has the Community Trail, the Town holds a lease with National Grid for use of the trail. Running through the town of Groveland for 3.25 miles, this multiuse path provides a variety of opportunities for both recreational and transportations as it connects residential neighborhoods,

businesses, schools, parks, and more. The Groveland Community Trail is part of the Merrimack River Trail system and will eventually provide a connection to the Border to Boston Trail.

# Roads, Bridges, and Related Infrastructure

There are nearly 54.44 miles of roadway in Town.

Route 113 is a MassDOT, state-owned, roadway that extends into West Newbury and has about 1.17 miles in Groveland. We have one bridge in Groveland, the Bates Bridge. The bridge is owned by MassDOT.

The upcoming FY25 pavement management focus is on the following roads:

- Route 97 (from Parker Road to Gardner Street)
- Briscoe Road
- Alpha Road

#### Dams & Culverts

The DCR Office of Dam Safety includes seven (7) Groveland dams on its statewide dam classification list. These include three privately owned: Dyes Pond Dam, Small Pond Dam, and White Pond Dam; and four municipally owned: Johnson's Creek Dam, Johnson's Pond Dam, Mill Pond Dam, and Pleasure Pond Dam. Of these, two dams – Johnson's Creek Dam and Johnson's Pond Dam – are classified as "significant hazard" dams. These two dams are described in Table below.

Dam Name	Impoundment	Year Complete	<b>Hazard Class</b>	Last Inspection
	Name			
Johnsons Creek	Johnsons Creek	1913	Signification	11/3/2022
Dam	(220 acres-feet)			
Johnsons Pond	Johnsons Pond	1930	Significant	12/5/2017
Dam	(1,08- acres-feet)			

Most recently, the Johnsons Creek Dam has shown signs of decline and the Town has had to repair multiple sink holes. Johnson Creek passes under Salem Street. The culvert under the street is a 60-inch diameter corrugated metal pipe which is more than 50 years old. The bottom of the pipe is corroded, partially collapsed, and is causing sink holes at the surface of the road. This crossing creates in impoundment which qualifies as a dam per MADCR regulations. Because of the pipe condition and sinkholes, the dam has been classified as being in poor condition and the Town is under order to repair it.

We have many culverts here in Groveland and many that require repair. A culvert is a tunnel carrying a stream under a road or railway. They are typically found in a natural flow of water and serve the purpose of a bridge or a current flow controller. Common types of culverts include pipe, box, and arch culverts. The culvert type is based on hydraulic features of the stream, water surface elevation, roadway height and other conditions.

Most recently the Town received a \$1 million MassWorks STRAP grant to replace the Uptack Road culvert. The Town also received a Safe Routes to School grant to add sidewalks from the School Street/Center Street intersection to Atwood Lane. The funding amount is TBD since the project is currently in the design phase. This project includes the replacement of a culvert on Center Street as part of the sidewalk construction. These types of grants can be extremely helpful when addressing infrastructure needs that often times are very costly, especially when it is necessary to take into consideration design and permitting, not just construction.

Street Reference	Site Type	Coords (Lat, Long)	
Lower Center St.	Culvert	42.7336, -71.0581	
Washington St.	Culvert	42.7301, -71.0456	
Washington St.	Dam	42.7325, -71.0457	
Washington St.	Culvert	42.7325, -71.0457	
Uptack Rd.	Culvert	42.7333, -71.0435	
Salem St.	Dam	42.7386, -71.0428	
Salem St.	Culvert	42.7386, -71.0428	
Mill Street Ext.	Culvert	42.7418, -71.0410	
Center St.	Culvert	42.7425, -71.0399	
Center St.	Culvert	42.7426, -71.0392	
Salem St.	Culvert	42.7381, -71.0310	
E. of Washington St.	Dam	42.7459, -71.0406	
E. of Washington St.	Culvert	42.7459, -71.0406	
Washington St.	Culvert	42.7490, -71.0422	
	Lower Center St. Washington St. Washington St. Washington St. Uptack Rd. Salem St. Salem St. Mill Street Ext. Center St. Center St. Salem St. Salem St. E. of Washington St.	Lower Center St.  Washington St.  Washington St.  Uptack Rd.  Salem St.  Salem St.  Culvert  Culvert	Street Reference         Site Type         (Lat, Long)           Lower Center St.         Culvert         42.7336, -71.0581           Washington St.         Culvert         42.7301, -71.0456           Washington St.         Dam         42.7325, -71.0457           Washington St.         Culvert         42.7325, -71.0457           Uptack Rd.         Culvert         42.7333, -71.0457           Salem St.         Dam         42.7386, -71.0428           Salem St.         Culvert         42.7386, -71.0428           Mill Street Ext.         Culvert         42.7418, -71.0410           Center St.         Culvert         42.7425, -71.0399           Center St.         Culvert         42.7426, -71.0392           Salem St.         Culvert         42.7381, -71.0310           E. of Washington St.         Dam         42.7459, -71.0406           E. of Washington St.         Culvert         42.7459, -71.0406

Main St.	Culvert	42.7495, -71.0420
Main St.	Culvert	42.7519, -71.0381
Baldwin Terr.	Dam	42.7505, -71.0331
Center St.	Culvert	42.7438, -71.0269
School St.	Culvert	42.7448, -71.0222
Pandora Dr.	Culvert	42.7447, -71.0205
Center St.	Culvert	42.7463, -71.0186
Stonebridge Rd.	Culvert	42.7465, -71.0167
Stonebridge Rd.	Culvert	42.7476, -71.0174
Center St.	Culvert	42.7498, -71.0174
King St.	Culvert	42.7519, -71.0162
King St.	Culvert	42.7451, -71.0104
Merrimack River Rd	Culvert	42.7778, -71.0156
Rt 113 and Broad St	Culvert	42.7699, -71.0189
Governors Rd	Culvert	42.7648, -71.0172
Balch Ave	Culvert	42.7686, -071.0202
Marjorie St	Culvert	42.7659, -71.0201
Burget St	Culvert	42.7674, -71.0231
Burget St	Culvert	42.7674, -71.0232
Garrison St	Culvert	42.7636, -71.0201
Evergreen Ln	Culvert	42.7394, -71.0067

# Vehicles and Equipment

Town staff use an array of vehicles and equipment to complete their tasks on a daily basis. The Town owns 69 vehicles and pieces of equipment, ranging from pickup trucks and sedans to tractors and fire engines. The departments also have other small equipment and tools, such as generators, trailers, and hand tools.

## Fleet

ITEM	DEPARTMENT	YEAR	MANUFACTURER & MODEL	VIN#	<b>COST NEW</b>	CONDITION
1	CEMETERY	2020	FORD - F250	1FT7X2B61LEE87207	\$39,898	Good
2	COA	2021	CHEVY STARCRAFT - ALLSTAR	1HA3GSBGXLN003943	\$63,395	Good
9	EMERG.	2005	MAGNUM - LIGHT TOWER	5AJLS16195B004959	\$7,000	Good
	MGMT		TRAILER			
11	FIRE	1995	FORD - LGTCON	2FDKF38F8SCA31585	\$125,000	Fair
12	FIRE	2001	KME - FIRE PUMPER	1K9AF64841N058386	\$300,000	Fair
13	FIRE	2004	WELLS - UTILITY TRAILER	1WC200J2558006231	\$9,878	Good
14	FIRE	2008	FORD - F450	1FDXW47R88ED12389	\$85,000	Fair
15	FIRE	2010	KME - PUMPER	1K9AF4286AN058820	\$393,809	Good
16	FIRE	2011	INTERNATIONAL - TANK	1HTMKAZR4BJ385128	\$210,000	Good
17	FIRE	2013	CHEVROLET - TAHOE	1GNSK2E09DR307151	\$31,789	Fair
18	FIRE	2015	ROSENBAUER - FIRE TRUCK	54F2DC60XFWM10979	\$750,000	Good
19	FIRE	2019	CHEVROLET - TAHOE	1GNSKFEC4KR178671	\$36,982	Good
20	FIRE	2021	FERRARA - CINDER H-6929	1F9454722MN140031	\$583,518	Good
21	HIGHWAY	1986	INTERNATIONAL - DUMP	1HTDUXN6GHA61669	\$30,000	Fair
22	HIGHWAY	1988	CHEVROLET - BUCKET TRUCK	1GBP7D1Y1JV115222	\$200,000	Poor
23	HIGHWAY	1988	MACK - TRACTOR	1M2P194C6JW001894	\$18,986	Poor
24	HIGHWAY	2000	CATERPILLAR - BACKHOE	1WR10205	\$70,000	Poor
25	HIGHWAY	2000	CATERPILLAR - LOADER SKID	5FZ02311	\$20,000	Poor
			STEER			
26	HIGHWAY	2005	FORD - F450 4x4	1FDXF47P95EB06833	\$42,311	Poor
27	HIGHWAY	2006	PETERBILT - 335 DUMP		\$69,636	Fair
28	HIGHWAY	2006	CATERPILLAR - LOADER	930GTWR02058	\$170,000	Poor
29	HIGHWAY	2007	PETERBILT - 340 DUMP	2NPRLD9X77M731150	\$95,000	Fair
30	HIGHWAY	2007	TOW MASTER - TRAILER	4KNUT18227L162877	\$5,000	Good

31	HIGHWAY	2007	MORBARK - BLIZZARD TRAILER	4S8SZ16137W040580	\$32,000	Poor
32	HIGHWAY	2007	TOYOTA - TUNDRA	5TFLU52127X002435	\$4,000	Poor
33	HIGHWAY	2007	CHALLENGER - TRACTOR	S103063	\$77,175	Good
	HIGHWAY	2008	WANCO - SOLAR TRAILER	5F11S101481002688	\$4,500	Good
35	HIGHWAY	2008	WANCO - SOLAR TRAILER	5F11S101681002689	\$4,500	Good
36	HIGHWAY	2008	CHEVROLET - SILVERADO	2GCEK19J181193387	\$32,000	Fair
37	HIGHWAY	2009	DODGE - RAM	3D6WD66LX9G516078	\$39,998	Fair
38	HIGHWAY	2015	PETERBILT - DUMP TRUCK	2NP3HJ8X6FM277964	\$160,924	Good
39	HIGHWAY	2015	BOMBARDIER - TRACTOR	900200588	\$149,145	Good
42	POLICE	2007	FORD - EXPEDITION	1FMFU16587LA71863	\$26,500	Fair
43	HIGHWAY	2016	FORD - EXPLORER	1FM5K8AR9GGA36925	\$22,100	Good
44	POLICE	2017	FORD - EXPLORER	1FM5K8AR2HGA17392	\$22,197	Poor
45	POLICE	2017	FORD - EXPLORER	1FM5K8AR4HGD60253	\$35,000	Fair
46	POLICE	2018	FORD - EXPLORER	1FM5K8AR9JGC75091	\$32,320	Good
47	POLICE	2019	TRAIL - UTILITY TRAILER	1D9S30ES0K1827243	\$10,999	Good
48	POLICE	2020	FORD - EXPLORER	1FM5K8AW4LGA83957	\$48,000	Good
49	POLICE	2020	FORD - EXPLORER	1FM5K8AB4LGD01229	\$54,000	Good
50	POLICE	2020	FORD - F150	1FTEW1P47LKD80448	\$45,000	Good
51	POLICE	2021	FORD - EXPLORER	1FM5K8AW7MNA01720	\$49,847	Good

# Equipment

ITEM	TYPE	DEPARTMENT	DESCRIPTION OF PROPERTY	VIN/SERIAL NUMBER	CONDITION
1	Contractors Equipment	DPW	CONTRACTORS EQUIPMENT - SNOW PLOW BLADES		Good
2	Contractors Equipment	DPW	MOWERS, SANDERS & ATTACHMENTS		Fair
7	Contractors Equipment	FIRE	1995 FORD LGTCON	2FDKF38F8SCA31585	Fair
8	Contractors Equipment	FIRE	2001 KME FIRE PUMPER	1K9AF64841N058386	Fair
9	Contractors Equipment	FIRE	2008 FORD F450	1FDXW47R88ED12389	Good
10	Contractors Equipment	FIRE	2010 KME PUMPER	1K9AF4286AN058820	Fair
11	Contractors Equipment	FIRE	2011 INTERNATIONAL TANK	1HTMKAZR4BJ385128	Good
12	Contractors Equipment	FIRE	2015 ROSENBAUER FIRE TRUCK	54F2DC60XFWM10979	Good
13	Contractors Equipment	FIRE	2021 FERRARA CINDER H-6929	1F9454722MN140031	Good

14	Contractors Equipment	HIGHWAY	2011 CATERPILLAR TERRAIN LOADER	MAS02070	Good
15	Contractors Equipment	HIGHWAY	2011 CATERPILLAR EXCAVATOR	XER00940	Fair
16	Contractors Equipment	HIGHWAY	CATERPILLAR WHEEL LOADER SG18B	KTG01991	Poor
17	Contractors Equipment	HIGHWAY	2014 DOOSAN PORTABLE AIR COMPRESSOR	461916UBYF08	Good
18	Contractors Equipment	HIGHWAY	1986 INTERNATIONAL	1HTDUXN6GHA61669	Fair
19	Contractors Equipment	HIGHWAY	1988 CHEVROLET BUCKET TRUCK	1GBP7D1Y1JV115222	Poor
20	Contractors Equipment	HIGHWAY	2000 CATERPILLAR BACKHOE	1WR10205	Poor
21	Contractors Equipment	HIGHWAY	2005 FORD F450 4x4	1FDXF47P95EB06833	Fair
22	<b>Contractors Equipment</b>	HIGHWAY	2006 PETERBILT 335 DUMP	2NPLHD8X56M630311	Fair
23	<b>Contractors Equipment</b>	HIGHWAY	2006 CATERPILLAR LOADER	930GTWR02058	Fair
24	Contractors Equipment	HIGHWAY	2007 PETERBILT 340 DUMP	2NPRLD9X77M731150	Good
25	<b>Contractors Equipment</b>	HIGHWAY	2007 CHALLENGER TRACTOR	S103063	Good
26	<b>Contractors Equipment</b>	HIGHWAY	2008 CHEVROLET SILVERADO	2GCEK19J181193387	Fair
27	Contractors Equipment	HIGHWAY	2015 PETERBILT DUMP TRUCK		Good
28	<b>Contractors Equipment</b>	HIGHWAY	2015 BOMBARDIER TRACTOR	900200588	Good
36	Scheduled Property	TOWN	KUBOTA MOWERS (2) & GCK60 GRASSCATCHER (1)	44089/42620	Good
	<b>Contractors Equipment</b>	CEMETERY	2019 JOHN DEERE Z920M MOWER w/ BAGGER		Fair
	<b>Contractors Equipment</b>	CEMETERY	2022 JOHN DEERE Z920 MOWER		Good

# Possible Funding Sources

There are a number of ways to finance municipal capital improvement projects. Some of the most common methods are:

#### Local Resources

- Municipal Indebtedness: The most commonly used method of financing large capital projects is general obligation bonds (also known as "GO Bonds"). They are issued for a period of time ranging from 5 to 30 years, during which time principal and interest payments are made. Making payments over time has the advantage of allowing the capital expenditures to be amortized over the life of the project. Funding sources used to pay back the debt can include:
  - o Bonds funded within the tax limits of Proposition 2 ½: Debt service for these bonds must be paid within the tax levy limitations of Proposition 2 ½. Funds used for this debt must be carefully planned in order to not impact the annual operating budget.
  - O Bonds funded outside the tax limits of Proposition 2½: Debt service for these bonds is paid by increasing local property taxes in an amount needed to pay the annual debt service. Known as a Debt Exclusion or Exempt Debt, this type of funding requires approval

by 2/3 vote of the local appropriating authority (Board of Selectmen) and approval by a majority of voters participating in a ballot vote. Prior to the vote, the impact on the tax rate must be determined so voters can understand the financial implications.

- Capital Outlay / Pay as You Go: Pay as You Go capital projects are funded with current revenues (typically tax levy or free cash) and unexpended balances in previously approved projects. The entire cost is paid off within one year so no borrowing takes place. Projects funded with current revenues are customarily lower in cost than those funded by general obligation bonds because there are no interest costs. However, funds to be used for this purpose must be carefully planned in order to not impact the annual operating budget. For this reason, Pay as You Go capital projects are typically lower in value than projects funded by borrowing.
- Capital Outlay / Expenditure Exclusion: Expenditure Exclusion projects are similar to Pay as You Go, above, except taxes are raised outside the limits of Proposition 2 ½ and are added to the tax levy only during the year in which the project is being funded. As with a Debt Exclusion, Expenditure Exclusion funding requires approval by 2/3 vote of the local appropriating authority (Board of Selectmen) and approval by a majority of voters participating in a ballot vote. Prior to the vote, the impact on the tax rate must be determined so voters can understand the financial implications. Capital outlay/ expenditures exclusions may be authorized for any municipal purpose for which the town would be authorized to borrow money.
- Capital Stabilization Fund: Local officials can set aside money in a stabilization fund outside of the general fund to pay for all or a portion
  of future capital projects. A majority vote of Town Meeting is required to appropriate money into the fund and a 2/3rds vote to appropriate
  money out of this fund.
- Sale of Surplus Real Property: Pursuant to Massachusetts General Laws, when real estate is sold, the proceeds must first be used to pay any debt incurred in the purchase of the property. If no debt is outstanding, the funds "may be used for any purpose or purposes for which the town, city, or district is authorized to incur debt for a period of five years or more...except that the proceeds of a sale in excess of five hundred dollars of any park land by a town, city, or district shall be used only by said town, city, or district for acquisition of land for park purposes or for capital improvements to park land" (MGL Chapter 44, Sec. 63).
- Free Cash: Represents the remaining, unrestricted funds from operations of the previous fiscal year, including unexpended free cash from the previous year, actual receipts in excess of revenue estimated on the tax recapitulation sheet, and unspent amounts in budget line items. Unpaid property taxes and certain deficits reduce the amount that can be certified as free cash. The calculation of free cash is based on the June 30 balance sheet, which is submitted by the community's auditor, accountant, or comptroller. Free cash is not available for appropriation until certified by the Director of Accounts.

- Special Purpose Funds: Communities also have established numerous "Special Purpose Accounts" for which the use is restricted for a specific purpose, some of which may be investment in department facilities and equipment. There are numerous state statutes that govern the establishment and use of these separate accounts. Examples include ambulance funds, recreation funds, the sale of cemetery lots, and off-street parking fees accounts.
- Community Preservation Act Funds: The CPA allows a community to establish a fund to support open space, historic preservation, outdoor recreation, and community housing. Community preservation monies are raised locally through the imposition of a surcharge of not more than 3% of the tax levy against real property, and municipalities must adopt CPA by ballot referendum. That state CPA Trust Fund provides matching distributions each year, at variable rates, (depending upon the amount of revenues collected that year, and the number of communities participating in the program) to communities that have adopted CPA.

#### Federal, State, and Private Grants and Loans

Other revenue sources may include grants or loans from federal, state, or private sources. For example, federal money is used for bridge and roadway projects listed on the State Transportation Improvement Plan. Private funds are sometimes available from "Friends of..." groups for local libraries or Councils on Aging. However, the State provides the most opportunities for funding through various programs. Key State funding sources for the Town of Groveland include:

- Massachusetts Chapter 90 Roadway Funds: Each year, the Massachusetts Department of Transportation (MassDOT) allocates funds to cities and towns for roadway construction, maintenance, or improvement. Funds may also be used for other work incidental to roadway work, such as the construction of a garage to house related vehicles, or the purchase of related vehicles, equipment, and tools. Chapter 90 is a 100% reimbursable program. Funding is accomplished through the issuance of transportation bonds and apportioned to municipalities based on three factors: 1) accepted road miles, 2) population, and 3) total employment within the municipal borders. Road miles are the most heavily weighted factor at 58.33%; the others are each weighted at 20.83%.
- MassWorks Infrastructure Program: This is a competitive grant program that provides capital funds for municipalities and other eligible
  public entities to complete public infrastructure projects that support and accelerate economic and housing development throughout the
  Commonwealth and/or address roadway safety concerns. Communities with populations under 7,000 are eligible to apply under the
  category for roadway safety in small towns, formally known as the STRAP program. Grant funding in this category does not exceed \$1
  million per award. If awarded, towns are eligible to receive 1 grant every three fiscal years. These communities are also eligible to
  compete in the economic and housing development categories.

- MassDOT Complete Streets: A Complete Street grant is one that provides safe and accessible options for all travel modes walking, biking, transit, and motorized vehicles for people of all ages and abilities. MassDOT has a program to encourage municipalities to move toward a Complete Streets model. One component of the program is construction funding, after the municipality has passed a Complete Streets Policy and developed a Prioritization Plan.
- Safe Routes to School (SRTS): SRTS is a free, federally funded program administered by the Massachusetts Department of Transportation that works to increase safe walking, biking, and rolling among public elementary, middle, and high school students. The program uses a collaborative, community-focused approach that bridges the gap between health and transportation.
- Massachusetts School Building Authority (MSBA): The MSBA provides funding for school repair and construction via a series of programs. In the School Building Program, projects must be accepted into the process in response to the submission of a Statement of Interest which identifies a facility problem to be solved. Subsequently, the community must appropriate funding for schematic design and later for construction before the MSBA will commit to its share of the project. If accepted, the MSBA determines the amount of reimbursement it will offer based upon community need, with a minimum base rate of 31%. The percent of reimbursement can then be increased based upon three factors: community income factor, community property wealth factor, and community poverty factor. Through the Accelerated Repair Program, the MSBA will fund roof, window, and boiler projects with an expected 18-month completion date. Funding can be provided for multiple projects in a single district in a year. The Major Repair Program includes roofs, windows, and boilers, but can also include other significant building renovations. Districts are limited to one project per year under the Major Repair Program, but work can be more substantial than the Accelerated Repair Program.

# Capital Planning Process

The Town Administrator met with Town departments to explain the process to be followed and discuss types of projects that would be eligible for funding in the capital plan. Departments were provided with the Capital Improvement Project Request Form asking them to describe their proposed project(s), the justification for why each project was needed, the priority placed on the project by the department, and the fiscal year or years in which the funds were needed. Particular attention was paid to equipment needs with a goal of developing a regular replacement schedule that would reduce, if not eliminate, emergency replacement and costly repairs.

#### CIP Process Timeline

- September: CIP solicitation sent to Department Heads
- October: CIP department requests due to Town Administrator and meetings with Department Heads to review requests
- November/December: CIC and Finance Board begins review
- December: Board of Selectmen approve CIP

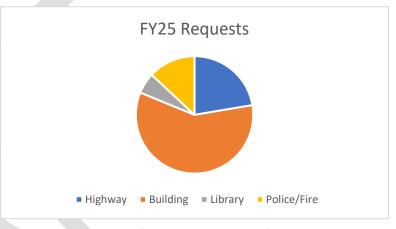
April: Annual Town Meeting

#### **Project Requests**

Altogether, there are 26 capital projects, totaling \$5,048,551.00 across all five years of the plan and across all funds.

The largest of the projects is the Salem Street Dam Reconstruction. The other larger of the requests is the roof replacements at the Town Halll Complex – Town Hall, Public Safety building and Library.

Project request for funding in FY25 included the generator for the Town Hall Complex, shelving at the Library, and replacement vehicles for the Police Fleet, Fire Chief and Highway Superintendent. The Highway Department is also looking at replacing the existing building at the Highway Yard, replacing a loader, and adding a clam shovel to help maintain catch basins and alleviate future flooding issues.



The Town is responsible for capital improvement associated with the Bagnall

Elementary School. The requests for FY25 were the same as FY24. We removed the projects that were funded in FY24 and after speaking with the Pentucket Regional School District Executive Director of Operations and the facilities team, it was decided that the project with the most need was the entry roadway, sidewalks and front parking lot. The Town has continuously invested in capital improvements at the school such as the asbestos removal, clearing of the courtyards and most recently the installation of drinking water stations.

# Scoring Capital Project Requests

After reviewing each project request to determine if it was complete and CIP-eligible, the Finance Team then evaluated the proposed projects based upon a series of criteria. The categories included:

- Preserve or enhance Town assets Does the proposed project maintain or improve an existing facility? What is the anticipated useful life of the investment? Does the proposed project replace a piece of equipment needed to provide public services? Is the vehicle beyond its reasonable life? Is the acquisition part of a scheduled replacement plan that will keep vehicles operational and preclude major repair costs?
- Increase efficiency and effectiveness of government Does the project reduce operating costs (e.g., eliminate costly repairs) or increase the effectiveness of government? Does the project reduce potential legal liability (e.g. repair of a broken sidewalk) or threats to operations (e.g., replacement of a needed street sweeper before it breaks down completely)? Does it improve customer service or provide a new, needed service?

- Good steward of public resources Does the project increase revenues? Are outside grant funds available to cover a portion or all of the cost?
- Specific impacts on operating budget What types of ongoing savings might be realized from the project? Does the project increase operating costs?

In addition, each project was evaluated to see how it would influence a series of key policy areas. These included:

- Aesthetics / Historic Preservation
- Cultural and Recreational Opportunities
- Economic Growth
- Education
- Environmental Sustainability
- Public Health
- Public Safety

# Developing the Capital Investment Strategy

The project team worked with the Town Administrator and financial team, the Town Accountant and Treasure/Collector, to gather information about the Town's existing debt profile, authorized and unissued debt, capital leases, stabilization and special funds, and revenue and expenditures forecasts. After documenting General Fund spending over a three-year historical period, the team compared capital spending to net budget. Net budget is defined as the total amount raised on the tax rate recapitulation sheet less any excluded debt or capital exclusions, enterprise fund and community preservation funds, and available funds. Available funds are deducted under the rationale that these are typically reserves such as Free Cash that can vary from year to year. The goal is to measure General Fund capital spending as a percent of these recurring General Fund revenues to ensure that an appropriate share of General Fund revenues is reinvested through the CIP.

Recently, the Town passed a Financial Policy to guide local planning and decision making. As such it discusses, capital management, debt management and financial reserves. Therefore, we are committed to developing a capital investment strategy that will commit to the goals and funding levels as recommended.

#### Managing the Plan in Future Years

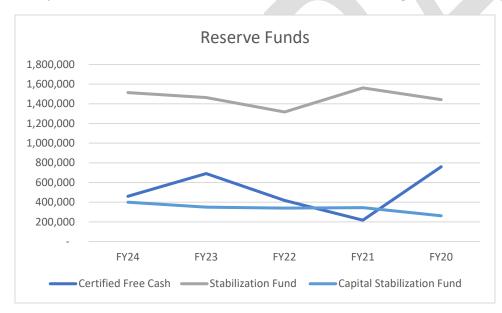
Annually, Town staff will reassess the capital needs of all Town departments and boards/committees, extending the outlook to include the next year (e.g., in FY25 the Town will complete a plan for the years FY26-FY30). This annual process allows for the reassessment of the scope, timing, and cost of projects that are included in the current CIP. In addition, the Town will update the assumptions in the capital investment strategy in order to determine the resources available for the plan's time period.

#### Reserve Funds

	FY24	FY23	FY22	FY21	FY20
Certified Free Cash	460,440	691,453	418,107	217,320	760,265
<b>Stabilization Fund</b>	1,513,741	1,463,741	1,316,875	1,561,621	1,442,693
<b>Capital Stabilization Fund</b>	400,025	350,025	340,724	344,248	262,042
Total	2,374,206	2,505,219	2,075,706	2,123,189	2,465,000

In FY22 the Town used Stabilization Funds to cover a deficit in the Pentucket Regional School District Assessment. The deficit was due to the removal of American Rescue Plan Act of 2021 (ARPA) Elementary and Secondary School Emergency Relief (ESSER) 2 funds as an allowable revenue source. Otherwise, both stabilization and capital stabilization remain on a positive trend. Efforts continue to fund both of these accounts annually to ensure our financial position.

The effect of the COVID19 Pandemic on July 1, 2019 Free Cash Certification also resulted in a free cash increase above normal trends. Normally, free cash cannot be appropriated until it has been certified by the Director of Accounts; any unappropriated balance expires after the next June 30 and is unavailable for appropriation after June 30 and must then be recertified after a new balance sheet has been submitted and reviewed as of July 1 to be used (is that what this means? This was a confusing sentence). However, Section 6 of Chapter 53 of the Acts of 2020, "An Act to



Address Challenges Faced by Municipalities and State Authorities Resulting From COVID-19," extended the free cash certification time period beyond June 30 as a funding source for the FY21 expenditures of a city, town or district if its annual budget was delayed beyond June 30, 2020 due to the COVID-19 emergency.

The increase in free cash in FY23 reflects the Town's conservative budgeting practices and the administration's efforts in managing the financial impacts created by the Pandemic, such as controlling spending and maximizing available federal and state reimbursements.

In FY24 it is important to note that the free cash allocation includes the funding required to be set aside as part of the Drug Education - Opioid Settlement Funds, \$4,843.96. Starting

in July of 2021, Attorney General Healey announced resolutions with opioid distributors, which will provide about \$1 billion to the Commonwealth and its cities and towns for prevention, harm reduction, treatment, and recovery across Massachusetts. Funds from these settlements began flowing into Massachusetts in June 2022. Also, in FY24, there was an impact to free cash due to the write-off of an old vendor account, which brough the balance to \$284,449. The variance is from many years ago, possibly well over 20 years, and it most likely is not comprised of one single item. This write-off was necessary because the auditors were unable to issue a clean audit opinion stating that our financial statements are free from material misstatement.

## Grants

The Town has done an exceptional job in the last four years obtaining grant funding for many projects in town. This list includes grants under the capital project threshold of \$20,000, as an increase was made this past year in 2023 from \$10,000.

	GRANT	AGENCY	PROJECT	AWARDED
FY20	Massachusetts Downtown Initiative (MDI)	DHCD	Parking Management Plan Town Center	15,000.00
	Massachusetts Office on Disability Planning Grant	MOD	Town ADA Transition and Evaluation Plan	10,000.00
FY21	Winter Shared Streets	MassDOT	Rapid Flashing Beacon (RFB) and other signage and roadway markings	29,590.00
	Santon Foundation	Private Foundation	Dog Park Design at the Pines	25,000.00
	Housing Choice Small Town Grant	DHCD	Water Supply Planning and Treatment Facility Feasibility Study	34,400.00
	Municipal Vulnerability Preparedness (MVP) Action Grant	EOEEA	Watershed-wide vulnerability study of Johnsons Creek	82,168.00
FY22	Shared Streets	MassDOT	Pedestrian Improvements and sidewalk mural along Main Street	59,452.36
	MassWorks-STRAP	MassDOT	Uptack Culvert Replacement	1,000,000.00
	Community One Stop - Community Planning	DHCD (One Stop)	Comprehensive Master Plan	75,000.00

	MassWorks	MassDOT (One Stop)	Signalization at Route 97/School and Salem Street	830,000.00
	Complete Streets	MassDOT	Sidewalk Construction along Route 97/School	400,000.00
	Safe Route to School (SRTS)	MassDOT	Sidewalk construction along Center Street to Atwood Lane	TBD
	Community Compact - Municipal Fiber	EOAF	Fiber connection of Town Complex Buildings	47,500.00
FY23	Massachusetts Office on Disability Action Grant	MOD	ADA Improvements at Town Hall and Public Safety	32,570.00
	Community One-Stop Site Readiness	MassDevelopment	Feasibility Study for 150 Center Street	191,150.00
	Community Compact - IT	EOAF	IT Assessment of Town	26,000.00
FY24	Municipal Vulnerability Preparedness (MVP) Action Grant	EOEEA	Design and permitting on Lower Center Street Culvert	82,168.00
			Total	\$ 2,939,998.36

## American Rescue Funds

The American Rescue Plan Act, signed into law by President Biden on March 11th 2021, included the Coronavirus State and Local Fiscal Recovery Funds, which were intended to provide financial aid to local governments. These funds are being distributed through the Secretary of the Treasury, which notes that funds are intended to accomplish the following objectives:

- Supporting urgent COVID-19 response efforts to continue to decrease spread of the virus and bring the pandemic under control.
- Replacing lost revenue for eligible state, local, territorial, and Tribal governments to strengthen support for vital public services and help retain jobs.
- Supporting immediate economic stabilization for households and businesses.
- Addressing the systemic public health and economic challenges that have contributed to the inequal impact of the pandemic.

In their Interim Final Rule, which outlines potential eligible spending for these funds, the Treasury further outlines five broad categories for spending:

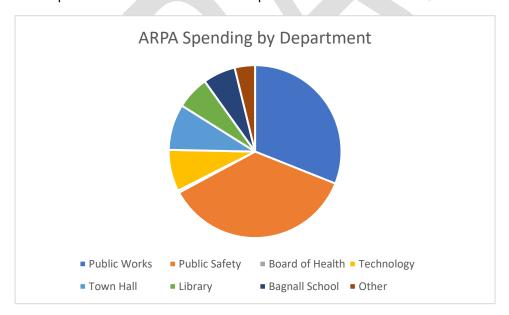
• Supporting public health expenditures, by, for example, funding COVID-19 mitigation efforts, medical expenses, behavioral healthcare, and certain public health and safety staff.

- Addressing negative economic impacts caused by the public health emergency, including economic harms to workers, households, small businesses, impacted industries, and the public sector.
- Providing premium pay for essential workers, offering additional support to those who have and will bear the greatest health risks because of their service in critical infrastructure sectors.
- Investing in water, sewer, and broadband infrastructure, making necessary investments to improve access to clean drinking water, support vital wastewater and stormwater infrastructure, and to expand access to broadband internet.
- Replacing lost public sector revenue, using this funding to provide government services to the extent of the reduction in revenue experienced due to the pandemic.

Under this interim rule there is an option, that if the allocation of funds if under \$10 million recipients are permitted to use that amount (not to exceed the award amount) to fund "government services." This category reduced the reporting requirements and is easier for small municipalities.

Local governments received the funds in two allocations. The first arrived in the Spring of 2021, and the second arrived in May 2022. Funding must be obligated by December 31st, 2024, and spent by December 31st, 2026.

The Town of Groveland was allocated a total of \$2,407,212.90. The Board of Selectmen has since allocated a majority of the funding for capital expenditures. The table below provides more details on these expenditures.



This plan includes a proposal to allocate the remaining unallocated funds so that we are in compliance with the requirements to obligate funds by December 31, 2024.

Proj	ects	Expense
Software and Webs	site Update	\$ 51,945
Office 365 Migratio	on	\$ 23,128
Town Hall HVAC		\$ 167,000
Public Safety Premi	ium Pay	\$ 62,500
Public Safety Fire T	ruck	\$ 585,597
Public Safety Cruise	er	\$ 52,321
Board of Health - C	OVID Testing Kits	\$ 5,400
Board of Health Nu	irse Hours	\$ 2,636
Bagnall Plumbing E	valuation	\$ 43,940
Bagnall Courtyard I	Restoration	\$ 26,378
Bagnall Drinking W	ater Fountains	\$ 47,873
Town Complex Pho	one Upgrade	\$ 76,023
Town Wide Wage (	Classification Study	\$ 30,000
Garden Club Lot Re	evenue	\$ 2,000
Town Hall Employe	es Premium Pay	\$ 41,800
Public Works - Mov	wer Equipment	\$ 9,418
Public Works - Back	khoe	\$ 65,300
Public Works Track	less Tractor	\$ 206,210
Public Works - Swa	p Loader	\$ 321,468
Library HVAV		\$ 58,420
Library Floor		\$ 56,635
	<b>Total Expended</b>	\$ 1,935,992

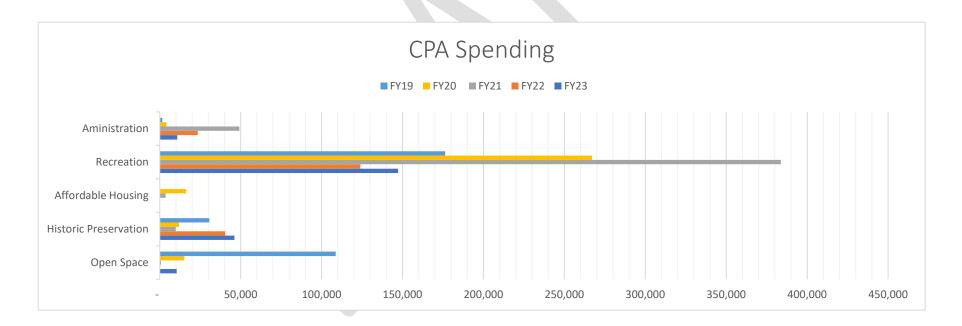
# Community Preservation Act Funds

The Massachusetts Community Preservation Act (CPA) was signed into law by former Governor Paul Cellucci and Lt. Governor Jane Swift on September 14, 2000 (Chapter 267 of the Acts of 2000). The CPA allows communities to create a local Community Preservation Fund to raise

money through a surcharge of up to 3% of the real estate tax levy on real property for open space protection, historic preservation, outdoor recreation and the provision of affordable housing. The act also creates a significant state matching fund, which serves as an incentive to communities to pass the CPA. In Groveland there is a 3% surcharge. Groveland has consistently received among the largest match amount from the state, due to the Town's demographics and 3% rate, generally putting the Town within the top 25 communities. Under CPA, communities can also issue bonds against their future CPA revenue stream in order to fund large projects for which adequate CPA funds are not currently available. The authorization to bond CPA funds is in Section 11 of the Community Preservation Act (MGL c.44B), which states that CPA communities may issue general obligation bonds in anticipation of revenues to be raised through the local CPA surcharge.

2019	Update the Open Space and Recreation Plan	\$ 28,875
	Roadway Improvements at Veasey Park	\$ 106,000
	Window control and Parking Improvements at Washington Hall	\$ 24,140
	Bagnall Trail Preservation Project	\$ 20,000
2020	Housing Implementation Plan	\$ 20,000
	Washington Hall Restoration	\$ 23,000
	ADA Compliance at Veasey Park	\$ 26,000
	Revitalization of the Pines Recreation Area	\$ 70,000
	Acquisition of 733 Rear Salem Street	\$ 20,000
	Bagnall Trail Preservation Project	\$ 40,000
	Revitalization of the Pines Recreation Area	\$ 155,000
2021	Preparing a Parks and Recreation Operations Plan	\$ 20,000
	Creation of a Dog Park	\$ 25,000
	Historical Documenting System in Library	\$ 24,277
	All-Inclusive ADA Playground at Bagnall School	\$ 330,000
	Groveland Community Trail	\$ 17,000
	Crosstown Recreational Trail	\$ 18,000
2022	New Mill Pond Phase 1	\$ 21,000
	Buy Down Program	\$ 408,000
	Community Trail Supplemental	\$ 97,000
	Veasey Park ADA Compliance Phase 2	\$ 31,000
	Johnsons Pond Weed Removal Phase 2	\$ 28,500
	Cemetery Fencing	\$ 24,000

	Veasey Park ADA Compliance Phase 3	\$ 214,000
	Walking Path/Trail at Pines Recreation Area	\$ 88,000
	Lucile's Cottage Design Plans	\$ 17,500
2023	Skatepark at the Pines Recreation Area	\$ 450,000
	Pines Tennis / Pickleball Court	\$ 154,110
	Washington Hall Paving and Hydroseeding	\$ 21,538
	Splashpad at the Pines Recreation Area	\$ 110,393
	Riverview Cemetery Monument Restoration	\$ 32,000
	Visioning and Feasibility Plan for Veasey Memorial Park	\$ 20,000
	Planting, Maintaining, and Preserving Our Historic Trees	\$ 99,000
	Basketball Court Restoration/Reconstruction at Washington Park	\$ 44,395
	Rehabilitation of Lucile's Cottage Project Phase 2	\$ 19,250



### **Debt Services**

During 2022, the Town expended \$1.2 million on governmental activities capital assets mainly consisting of various vehicles, building and improvements, machinery and equipment, and infrastructure purchases. The business-type activities, those that tie to the consumer, expended approximately \$835,000 on capital assets, mainly consisting of equipment, and infrastructure purchases in the water and electric enterprise funds. While those activities are supported by the enterprise fund they do impact the Town's overall bond rating.

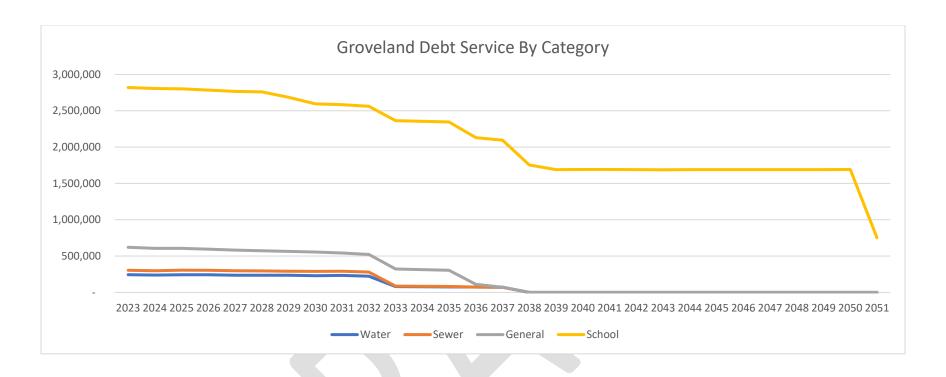
Outstanding long-term debt of the governmental activities, as of June 30, 2022, totaled \$3.0 million. The decrease over the prior year, as shown in the chart below, is mainly attributable to scheduled principal payments.

Outstanding long-term debt of the business type activities, as of June 30, 2022, totaled \$2.8 million, of which \$520,000 relates to sewer projects and \$2.3 million relates to water projects. The decrease over the prior year is attributable to scheduled principal payments.

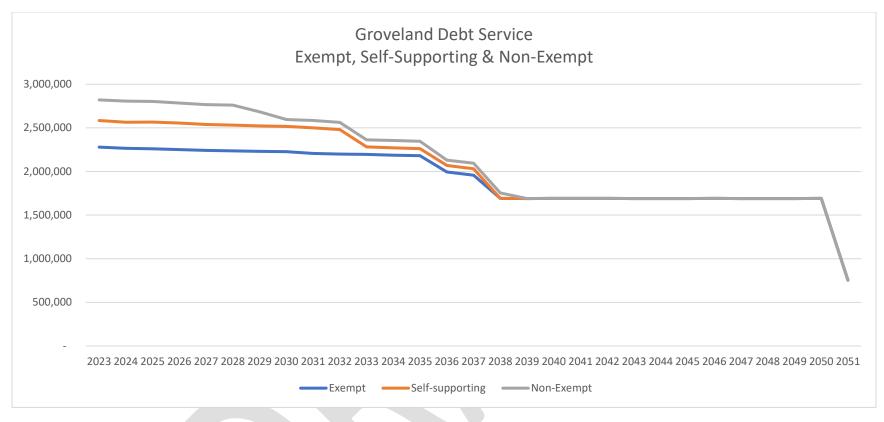
Town has also recorded a liability of \$4.6 million in capital assessments payable to Pentucket Regional School District associated with the construction and renovation of the Bagnall School.

# Existing Authorized Debt Service

	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
Water	244,125	238,875	243,625	243,075	237,375	236,675	235,825	229,825	233,825	222,525
Sewer	60,756	59,306	62,906	61,356	59,881	58,394	56,906	60,419	58,769	57,119
General	316,563	307,963	299,363	290,763	284,938	278,650	272,363	266,075	249,325	242,875
										_
School	2,198,912	2,200,088	2,196,190	2,189,710	2,184,765	2,187,417	2,119,435	2,039,265	2,042,088	2,039,300



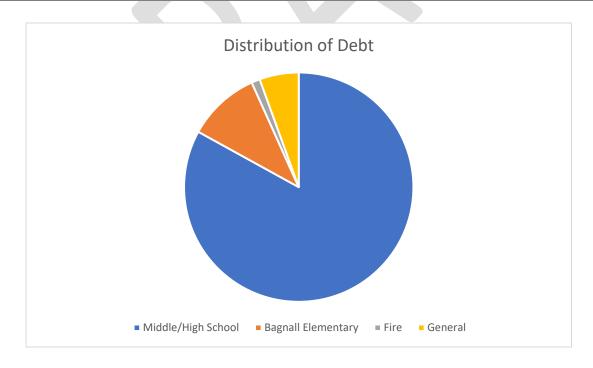
	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
		0.000440	2 22 22 4	2 224 224				2 227 422		
Exempt	2,279,296	2,266,142	2,259,724	2,251,031	2,241,705	2,236,397	2,230,349	2,227,199	2,207,252	2,199,876
Self-										
supporting	304,881	298,181	306,531	304,431	297,256	295,069	292,731	290,244	292,594	279,644
Non-Exempt	236,179	241,909	235,828	229,442	227,998	229,670	161,449	78,141	84,161	82,299



Exempt Debt is debt that has been excluded from the limits of Proposition 2 ½ by a referendum vote. Exempt debt has a dedicated funding source from property taxes. This dedicated funding source expires when the debt is fully amortized. Non-Exempt debt is subject to Proposition 2 ½ and needs to be supported within the operating budget. Self-supporting debt are debt issues that carry the Issuer's ULTGO pledge and have a revenue stream separate from the Issuer's taxing authority to repay the bonds.

The majority of outstanding debt is due to the new middle/high school project. The new school was a Debt Exclusion. Debt Exclusions do not become part of the base used to calculate the annual 2.5 % increase in the Town's Levy Limit. Instead, the increase is temporary and lasts only for the life of the bonds. The other school debt is associated with the Bagnall Elementary school and the addition added in 2016. On the town side, the largest outstanding debt is from the purchase of 150 Center Street. That bond is expected to be paid in 2035. The Fire Truck, a smaller outstanding balance is expected to be paid by 2036. Otherwise, the short-term bond anticipation note (BAN), for purchase of equipment and radios will be paid this year 2024.

PROJECT/ITEM/EQUIPMENT	Balance 6/30/2023	Payment Through 6/30/2033	Balance Remaining After 6/30/2033	
Bagnall Addition Borrowing #1 P&I	3,050,000	2,020,000	1,030,000	66.23%
New Middle/High School	17,829,987	4,916,226	12,913,761	27.57%
New Middle/High School - Borrowing #2	15,426,367	4,242,499	11,183,868	27.50%
Bagnall School Green Repair (QECB)	403,976	403,976	-	100.00%
Bagnall Addition Borrowing #2	730,000	445,000	285,000	60.96%
Middle / High School Athletic Fields	392,347	392,347	-	100.00%
High School Auditorium	21,797	21,797	-	100.00%
Middle School Roof and Boilers	196,301	157,041	39,260	80.00%
Center Street	2,195,000	1,835,000	360,000	83.60%
Fire Truck	490,000	385,000	105,000	78.57%
Short Term BAN Payment for Town Equip	59,981	59,981	-	100.00%
Total	40,795,756		25,916,890	
		14,878,866		



# FY2025 Proposed Capital Budget & Funding Sources

PROJECTS BY I	DEPARTMENT	EXPENDITURES	FREE CASH	ARPA	PROCCEEDS SALE OF BUILING	BOND PREMIUMS (20YRS)	BOND PREMIUMS (5 YRS)
I KOJECIS DI L	ZEI AKTIVIERT	LAI LIVEITORLS	TREE CASIT	ANIA	DOILING	(2011.3)	(5 11(5)
Police	Marked Cruiser - Ford Utility Police Interceptor	64,967	64,967				
	Public Safety Generator	90,000	84,959	2,000			3,041
	Police Subtotal	154,967					
Fire	Fire Chief Command Vehicle	63,570		63,570			
	Fire Subtotal	63,570					
Facilities	Electrical Replacement at Town Hall Complex	25,000		25,000			
	Building Subtotal	25,000					
Library	Library Shelving Replacement	20,460		20,460			
	Library Subtotal	20,460					
Highway	Highway Garage Replacement	114,422			89,727	41,916	
	Highway Subtotal	114,422					
	TOTAL FY2025 CAPITAL BUDGET	\$378,419	\$149,926	\$111,030	\$89,727	\$41,916	\$3,041

# **Capital Improvement Program Summary Fiscal Years 2025-2039**

			Expected	Source of	Five-Year					
Project Name	Department	Category	Life	Funds	Total	2025	2026	2027	2028	2029
Marked Cruiser - Ford Utility	•			Free						
Police Interceptor	Police	Vehicle	5 Years	Cash Free Cash/	338,087	64,967	66,266	67,591	68,942	70,321
Public Safety Generator	Police	Equipment	20 Years	Other	90,000	90,000				
Fire Chief Command Vehicle	Fire	Vehicle	5 Years	Grant	63,570	63,570				
All-Terrain Vehicle for the Trail	Police/Fire	Equipment	10 Years	Grant/ Free Cash/	53,228		53,228			
Library Shelving Replacement	Library	Equipment	20 Years	Other	102,300	20,460	20,460	20,460	20,460	20,460
Central Fire Station Entry Doors	Building	Facilities	40 Years		19,043				19,043	
Police Station Entry Doors	Building	Facilities	40 Years		19,043				19,043	
Public Safety Building Roof	Building	Facilities	40 Years		680,000		680,000			
Town Hall Roofing	Building	Facilities	50 Years		325,000		325,000			
Library Building Roof Electrical Replacement at Town	Building	Facilities	50 Years		285,000		285,000			
Hall Complex	Building	Facilities	N/A	Grant Free Cash/	25,000	25,000				
Highway Garage Replacement	Highway	Equipment	30 Years	Other	114,422	114,422				

Highway Superintendent Vehicle	Highway	Vehicle	5 Years		57,230		57,230			
Track Loader Clam Shovel Catch Basin	Highway	Equipment	15 Years		112,000				112,000	
Cleaner	Highway	Equipment	20 Years		219,363			219,363		
Riverside Drive Sidewalks	Highway	Infrastructure	40 Years		240,265					240,265
Salem Street Dam Replace Classroom Unit	Highway	Infrastructure	50 Years		1,200,000					
Ventilators Asbestos Abatement & VCT	School	Facilities	20 Years		200,000				200,000	
Flooring in Remaining Rooms Library & Computer Lab Carpet	School	Facilities	20 Years		208,000		16,000	160,000	16,000	16,000
Remove and Replace Install NG Generator in Café,	School	Facilities	40 Years		20,000			20,000		
Kitchen, Gym wing Replace all Potable Water Plumbing Tap Fixtures and	School	Facilities	40 Years		100,000					100,000
Branch Plumbing Distribution Fire Alarm System Upgrade, Install addressable	School	Facilities	20 Years		25,000					25,000
Components and CO Detection Remove and Replace Restroom	School	Facilities	20 Years		250,000		50,000		200,000	
Fixtures & Hardware Replace Public Address System/Clocks/Phone/Security	School	Facilities	20 Years		2,000					2,000
w/ VOIP Integrated System Grind & Topcoat Asphalt on	School	Facilities	20 Years		200,000					200,000
Roadway & Front Parking Lot	School	Facilities	40 Years	Grant	100,000	100,000				
		TOTAL			\$5,048,551	\$478,419	\$1,553,184	\$487,414	\$655,488	\$674,046

## Conclusion

This Capital Plan is a fluid document that will change with time and as situations evolve and funding becomes available. The Plan takes a closer look at how we can fund our ongoing capital needs and provides a structure of how we should be reviewing those needs as time goes on. This year's Plan is the first comprehensive Plan that looks at funding sources and our financial policies in connection with our capital requests and needs. This Plan is built from the inventory of assets and information we collected last year, and next year there will be even further updates. There is still work that needs to be done with merging our infrastructure improvement needs, such as roadway paving and culvert/drainage updates. We would also like to focus on improving the capital improvement process, such as updating our capital requests forms and department meeting.

We are a small community, and we understand the need to be thoughtful about the use of monies that are invested in Town. We appreciate the work of our departments and employees who go above and beyond to provide the resources and services to the residents. It can be a struggle at times when budgets are minimal and resources are scarce but our team continues to be creative with searching for alternative options to make sure the Town is set up for success.



#### PROJECT DETAIL SHEET

Project Title: POLICE CRUISER REPLACEMENT

Department: Police Category: E

# Description and Justification:

A reliable marked cruiser compliments the department's image, supports officer safety and it is a tool for the officers to effectively patrol and respond to calls for service. A properly functioning cruiser helps control maintenance costs and other related expenses. As the patrol vehicle reaches the end of its useful life, the officers' safety is compromised. The cruiser that is to be replaced will be over 5 years old and have over 100K miles on the engine with an exorbitant amount of running hours on the engine as well. Patrol vehicles are typically used for four years/100,000 miles, while detective and administrative vehicles have about a six to eight year/100,000 expected useful life. Included in the funding request is the cost of outfitting the vehicles with equipment, including radar, emergency warning lights, prisoner transport cages and radio consoles. Whenever possible, emergency equipment is moved from the old vehicles to the new ones.



#### RECOMMENDED FINANCING

	Source	Total	Estimated Expenditures by Fiscal Year					
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction								
E. Furnishings/Equipment	6	409,814	64,967	66,266	67,591	68,942	70,321	
F. Other								
TOTAL		\$409,814	\$64,967	\$66,266	\$67,591	\$68,942	\$70,321	

# Source of Funds Legend

(1) Operating Revenues

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title: EMERGENCY GENERATOR REPLACEMENT

Department: Police Category: Equipment Replacement

#### Description and Justification:

A reliable backup generator for the Town Complex is an essential piece of equipment needed to ensure the public safety community in Groveland can continue to provide the citizens of the town with a high level of service. During events where power is lost to the area, the backup generator provides power to the Police Station including the Communications Center, the Central Fire Station, and the Town Hall. The current generator has become unreliable for use at such a critical location. Technicians called to services the generator are having a hard time finding parts due to the age of the machine. At one of the latest service calls, the technician noted the generator is undersized for what it is being used for. There have been a couple instances recently, just this past month, when the generator was delayed in "kicking in" and providing power to the Communications center.



#### RECOMMENDED FINANCING

Source Total Estimated Expenditures by Fiscal Year								
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction								
E. Furnishings/Equipment	6	90,000	90,000					
F. Other								
TOTAL		\$90,000	\$90,000					

#### Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grant

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title:	<b>COMMAND</b>	CAR 1	REPL	ACEN	<b>1ENT</b>

Department: Fire Category: Equipment Replacement

#### Description and Justification:

The current Car 1 command vehicle is ten years old, similar to a Police Cruiser the life expectancy of this vehicle is 5 years, we have done our best to keep this vehicle in good condition, but as you can imagine the over 67,000 miles are hard miles and hours of running at idle while on scene of our incidents. The vehicle is starting to show its age as maintenance costs are rising. The \$63,570.00 cost includes the new vehicle, Emergency equipment to include, Emergency Lighting, Siren, Command Center, Radio installation and lettering. Once this vehicle is replaced the fire department fleet will be in great shape for the next several years.



#### RECOMMENDED FINANCING

Source Total Estimated Expenditures by F						tures by Fisca	ıl Year	
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction	6	63,570	63,570					
E. Furnishings/Equipment								
F. Other								
TOTA	L	\$63,5700	\$63,570					

## Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Department: Fire/Police Category: New Equipment

**Description and Justification:** 

The new Groveland Community Trail will be the first of its kind in Groveland. Because of this, the Police and Fire Department are going to have to implement new strategies to be able to provide their services to residents who utilize the trail for recreation. This vehicle will allow them to monitor the trail more quickly and efficiently than they would be able to on foot. Additionally, it will be beneficial for people who use the trail to know there is a regular public safety presence.



#### RECOMMENDED FINANCING

	Total		Estim	ated Expendit	tures by Fisca	ıl Year		
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction								
E. Furnishings/Equipment	6	53,228	53,228					
F. Other								
TOTAL		\$53,228	\$53,228					

# Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title: HIGHWAY YARD GARAGE REPLACEME
--

Department: Highway Category: Facility Improvements

### Description and Justification:

This project will replace the existing building. The existing buildings' side walls have rotted out and are not fully supported at the ground level. The roll up doors have become unreliable because of the lack of support and wear and tear on the motors due to wall movement and fluctuation. The new building will be slightly larger and accommodate the growing need for more heated covered space during winter months and adequate ventilation. This is becoming a slight safety concern now and will not improve with our climate change that is increasingly concerning. The price also includes removing the existing building, which is \$10,000.



#### RECOMMENDED FINANCING

Source Total Estimated Expenditures by Fiscal Year								
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction	6	114,422	114,422					
E. Furnishings/Equipment								
F. Other								
TOTA	L	\$114,422	\$114,422					

# Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

rioject fue. Sui Eximi Endemi v Efficie Kei Lacemien	Project Title:	SUPERINTENDENT VEHICLE REPLACEMENT
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Department: Highway Department Category: Equipment Replacement

### Description and Justification:

The Department is looking to purchase a Dodge Ram Big Horn 2500. The vehicle will replace the aging explorer that was gifted to the department from the Police Department. This vehicle serves as a response truck during emergencies or when there are severe flooding issues. The Superintendent during these times needs to be able to respond, assess and assist in these situations.



#### RECOMMENDED FINANCING

	Source Total Estimated Expenditures by Fiscal Year							
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction								
E. Furnishings/Equipment	6	57,230						
F. Other								
TOTAL		\$57,230						

#### Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title: TRACK LOADER REPLACEMENT

Department: Highway Department Category: Equipment Replacement

#### **Description and Justification:**

The 2005 Track Loader is beyond its useful life by about 5 years and will need to be replaced in the next 1-2 years. Because of the age of the vehicle the repairs are becoming more and more costly, and it is no longer cost effective to make these repairs.



## RECOMMENDED FINANCING

Source Total Estimated Expenditures by Fiscal Year								
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction								
E. Furnishings/Equipment	6	112,000						
F. Other								
TOTAL		\$112,000						

## Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

## Project Title: STETCO CLAM SHOVEL CATCH BASIN CLEANER

Department: Highway Department Category: New Equipment

## Description and Justification:

This stormwater maintenance equipment has been needed for the past 5-6 years. We currently outsource this task; however, it is challenging to find a contractor for the small number of catch basins in the town. Recent flooding has shown that keeping the catch basins clean can make a big impact with increased rain events. This equipment will also help the Town be in compliance with MS4 requirements and maintain our current drainage infrastructure.



#### RECOMMENDED FINANCING

	Total		Estim	ated Expendit	ures by Fisca	ıl Year		
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction								
E. Furnishings/Equipment	6	219,363	219,363					
F. Other								
TOTAL		\$219,363						

## Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- Municipal GO Bonds (4) Trust Funds
- (6) Free Cash / Other

Project Title: LIBRARY SHELVING REPLACEMENT

Department: Library Category: Facility Improvements

#### Description and Justification:

The Library's shelving will be replaced/converted to individual wooden bays on wheels, allowing for Library staff to make the most of the space that our building has by moving the shelving to fit the space. Our current shelving has been cut at the top and cannot support any top displays. Finished wooden shelving on casters would allow us to provide better service to the community by allowing them to take advantage of more displays and find our items more easily. This project can take place in increments over several years, allowing for the Town to budget for this replacement in parts rather than all at once. The current shelving has been in the Library since the 1980s. This new shelving will have a long life of at least 20 years. Currently, the shelving we have does not allow us to take advantage of the space we have. Because it is attached to the walls, we cannot easily move it. It has also been cut at the top, which can impact a library patron's safety if they touch it in different parts and are not careful.



#### RECOMMENDED FINANCING

Source Total Estimated Expenditures by Fiscal Year								
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction								
E. Furnishings/Equipment	6	122,760	20,460	20,460	20,460	20,460	20,460	
F. Other								
TOTAL		\$122,760						

#### Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title:	PUBLIC SAFETY ROOF REPLACEMENT	Γ

Department: Police & Fire Category: Facility Improvements

### Description and Justification:

The Public Safety Building Roof (17,000SF) continues to age and needs to be replaced. The fascia boards on the public safety building are rotting and this has begun to cause mold and water damage is beginning to show inside the building. The shingles were observed to be in fair/poor condition. Granule loss was observed and the shingle were moderately brittle - both of which are associated with end of life cycle. There are also open joints on step flashing. The project proposes to replace the roof, slashing and fascia boards.



#### RECOMMENDED FINANCING

	Source	Total	Estimated Expenditures by Fiscal Year					
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction	2	680,000						
E. Furnishings/Equipment								
F. Other								
TOTA	AL	\$680,000						

# Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title: **ELECTRICAL PANEL REPLACEMENT** 

Department: Town Administrators Category: Facility Improvements

#### Description and Justification:

Federal Pacific Electric produced panels from the 1950's – 1980's. A class action fraud suit was filed against them due to the unsafe conditions caused by the panels showing they do not meet safety standards of UL 489 test conditions. The panels have been shown to provide significant risk in that the breakers fail to trip, causing fire and electrocution hazards. This causes a risk to the town buildings utilizing the panels as well as to the occupants of the buildings. Currently the Town Hall, Library and PD/Fire buildings all utilize these panels and a main facility shut-off (pictured here with smaller panels beyond) which in case of emergency would cut power from all facilities. This type of Federal Pacific main shut-off has been shown to fail after use resulting in an inability to restore power to the facilities controlled by it. Federal Pacific parts are no longer produced making repairs or improvements utilizing the current panels difficult, if not possible. For safety, maintenance and insurance purposes, all Federal Pacific panels and associated equipment should be immediately replaced.



#### RECOMMENDED FINANCING

	Source	Total	Estimated Expenditures by Fiscal Year					
	of Funds	Five-Year Cost	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	
A. Feasibility Study								
B. Design	6	25,000	25,000					
C. Land Acquisition								
D. Construction								
E. Furnishings/Equipment								
F. Other								
	ГОТАL	\$25,000	\$25,000	_				

## Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title:	LIBRARY ROOF REPLA	CEMENT
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Department: Library Category: Facility Improvements

### Description and Justification:

The Library Building Roof (8,000SF) continues to age. The fascia boards on the library building are rotting and this has begun to cause mold and water damage is beginning to show inside the building. The shingles were observed to be in fair/poor condition. Granule loss was observed, and the shingles were moderately brittle - both of which are associated with end of life cycle. The project proposes to replace the roof, slashing and fascia boards.



#### RECOMMENDED FINANCING

	Source	Total	Estimated Expenditures by Fiscal Year					
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction								
E. Furnishings/Equipment	2	285,000						
F. Other								
T(	OTAL	\$285,000						

# Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Department: Town Administrators Category: Facility Improvements

#### **Description and Justification:**

The Town Hall Roof (8,900SF) continues to age with some specific areas of concern. There are penetrations in the membrane in numerous areas. This is a source of water infiltration to the roofing assembly. There is failed step flashing at shingle to chimney transition. The fascia boards on the Town Hall are rotting and this has begun to cause mold and water damage is beginning to show inside the building. The shingles were observed to be in fair/poor condition. Granule loss was observed, and the shingle were moderately brittle -both of which are associated with end-of-life cycle.



#### RECOMMENDED FINANCING

	Source	Total	Estimated Expenditures by Fiscal Year					
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction								
E. Furnishings/Equipment	2	325,000						
F. Other								
TOTA	AL	\$325,000						

# Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title: RIVERSIDE SIDEWALK RECONSTRUCTION

Department: Town Administrators Category: Infrastructure Improvements

#### Description and Justification:

This Project is ranked #34 within the approved Tier 2 Prioritization Plan. It is the vehicular and pedestrian access to the Groveland Housing Authority apartment complex. Sidewalk is currently provided on both sides of River Pines Drive; however, the sidewalk is in poor condition, with heaving from tree roots, cracking, and sinking. The existing crosswalks between the Police Department and the Town Hall/Library do not provide ADA-compliant wheelchair ramps. Sidewalk is provided along Main Street (Route 113), which River Pines Drive intersects, and connects the Town services to other residential areas and businesses in downtown Groveland. The Project includes reconstruction of the existing sidewalk and curb ramps along both sides of River Pines Drive between Main Street (Route 113) and the Groveland Housing Authority housing to improve pedestrian access.



#### RECOMMENDED FINANCING

	Source	Total	Estimated Expenditures by Fiscal Year					
	of Funds	Five-Year Cost	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction	7	250,000						
E. Furnishings/Equipment								
F. Other								
TOTAL		\$250,000						

## Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title: SALEM STREET DAM REPAIR/REPLACEMENT

Department: Town Administrators Category:

#### Description and Justification:

Johnson Creek passes under Salem Street. The culvert under the street is a 60-inch diameter corrugated metal pipe which is more than 50 years old. The bottom of the pipe is corroded, partially collapsed, and is causing sink holes at the surface of the road. This crossing creates in impoundment which qualifies as a dam per MADCR regulations. Because of the pipe condition and sinkholes, the dam has been classified as being in poor condition and the Town is under order the repair it.



#### RECOMMENDED FINANCING

	Source	Total	Estimated Expenditures by Fiscal Year					
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction	7	1,200,000						
E. Furnishings/Equipment								
F. Other								
TOTAL		\$1,200,000						

#### Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title: CENTRAL FIRE STATION ENTRY DOORS

Department: Town Administrators Category: Facility Improvements

#### Description and Justification:

Wood frame rot impacts the door's structural integrity, leading to increased air drafts, higher energy bills, various structural issues, and water damage. This project proposes removal and disposal of the existing door and frame and to furnish and install new doors, transom and sidelight frame and hardware.



#### RECOMMENDED FINANCING

	Source	Total	Sotal Estimated Expenditures by Fiscal Year					
· ·	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction	6	19,043						
E. Furnishings/Equipment								
F. Other								
TOTAL		\$19,043						

## Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other

Project Title: POLICE STATION ENTRY DOORS

Department: Town Administrators Category: Facility Improvements

Description and Justification:

Wood frame rot impacts the door's structural integrity, leading to increased air drafts, higher energy bills, various structural issues, and water damage. This project proposes removal and disposal of the existing door and frame and to furnish and install new doors, transom and sidelight frame and hardware.



RECOMMENDED FINANCING

RECOMMENDED I II (I II (CII (G	6	T . 1		Estim	-4 - 4 E 1i	torner har Eiger	1 W	
	Source	Total	Estimated Expenditures by Fiscal Year					
	of	Five-Year	FY	FY	FY	FY	FY	
	Funds	Cost	2025	2026	2027	2028	2029	
A. Feasibility Study								
B. Design								
C. Land Acquisition								
D. Construction	6	19,043						
E. Furnishings/Equipment								
F. Other								
TOTAL		\$19,043						

## Source of Funds Legend

- (3) State Aid
- (5) Revolving Fund Fees
- (7) Grants

- (2) Municipal GO Bonds
- (4) Trust Funds
- (6) Free Cash / Other





Department:	Highw	ay		ı	Purpose of Project Request	: (Check On	e)		
Submitted by:	Renny	Carroll			New	<b>✓</b>			
Date:	10/16/	20			Replacement				
Amount Reques	ted:	\$ 57,230	0.00		Addition/Alteration				
Project or Equip	ment being	Requested:	Dodge	e Ram k	oig horn 2500				
Was the project  Departmental Project		•	Yes	No	Departmental Priority Rai	nking (Chec	k One):		
		and safety of citize	ns emnlovees d	or property		eeded ASAP)			
$\exists$		ement of capital asso		n property	High (Needed in	•	<b>✓</b>		
Requiremen	nt of state or f	ederal law.			Medium (Needed in the next 5 years)				
Improveme	Improvement of the infrastructure.				Planned (Needed in the next 10 years)				
<b>✓</b> Improveme	nt/maintenan	ce of productivity.							
<b>✓</b> Improveme	nt of an overb	urdened situation.							
Newly ident	ified need.								

3	15	30+				
Have you received an estimate as a basis for cost?  Are grant or other funds available to offset this cost?	Yes Yes	No If Yes, please provide estimate  No If Yes, please specify source of funds				
Is this expected to require annual maintenance costs?	Yes	No If Yes, please specify source of funds and estimate of cost				
Description:  Provide project description, including an overview of its timeline, location(s), stakeholders, cost drivers, supporting detail, and expected useful life. If requested equipment is a replacement, please provide the age (based on first in service date) and condition of current item. Be as specific as possible; attach all backup supporting material.						
This vehicle will replace the aging explorer that was gifted	to us from PD	D. although the car has some life in it it has lots of hard driving miles on it and				
is in need updating as it has long term effects that will require exper	nsive repairs mo	oving forward. This vehicle also does serve as the best optionfor a resonse truck during				
snow and ice emergancies or when we have serious flooding	issues. the abili	lity for me to be assisting the Highway dept during theses times is serverely limited.				

Highlight project benefits, including efficiencies created, service enhancements, etc. Be as specific as possible; attach all backup supporting n	nateria
Have the Ability to respond to all emergencies and carry tools and equipment necessary to address all	issue
mpact if Not Completed/Purchased:	
Describe any short- and long- term consequences of not funding the project/equipment. Be as specific as possible; attach all backup support material.	rting
the town will continue to fix aging vehicle and not update the bigger issue at ha	ınd
Ongoing maintenance costs of project or equipment:	
Describe any expected ongoing costs associated with this request. Be as specific as possible; attach all backup supporting material.	
should be less strain on the maintenance budget then the present vehicle.	



Department:	Highw	vay		_	Purpose of Project Request: (Check One	<u>+</u> )
Submitted by:	Renn	y Carroll			New <b>√</b>	
Date:	10/16	/20		_	Replacement	
Amount Reques	ted:	\$ 112,00	00.00	_	Addition/Alteration	
Project or Equip	ment bein	g Requested:	Cat 2	:65D		
Was the project		l last year?	Yes ✓	No	Departmental Priority Ranking (Check	« One)·
	-	th and safety of citize	ns employees	or property	Very High (Needed ASAP)	
		vement of capital asso		or property	High (Needed in 1 to 2 years)	$\checkmark$
Requiremen	nt of state or	federal law.			Medium (Needed in the next 5 years)	
Improveme	nt of the infr	astructure.			Planned (Needed in the next 10 years)	
<b>✓</b> Improveme	nt/maintena	nce of productivity.				
<b>✓</b> Improveme	nt of an over	burdened situation.				
Newly ident	ified need.					

Estimated Useful Life in Years (Check One):  3	15				
Have you received an estimate as a basis for cost?  Are grant or other funds available to offset this cost?  Is this expected to require annual maintenance costs?  Description:	Yes No				
Provide project description, including an overview of its timeline, location(s), stakeholders, cost drivers, supporting detail, and expected useful life. If requested equipment is a replacement, please provide the age (based on first in service date) and condition of current item. Be as specific as possible; attach all backup supporting material.					
The 2005 Track loader we have is beyond its useful	Il life expectance by about 5 years and will need to be replaced in the next 1-2 yeasrs.				



Department:	Highway	1		•	Purpose of Project Request: (Check One)	
Submitted by:	Renny C	Carroll			New	
Date:	10/10/23	3			Replacement	
Amount Request	ed:	\$ 114,422	2.00		Addition/Alteration	
Project or Equipr	nent being Re	quested:	Repla	cement	Steel building at 160 Center	ST
Was the project		-	Yes	No	Departmental Priority Ranking (Check C	One):
-		d safety of citizens	. emplovees. (	or property	Very High (Needed ASAP)	√]
		ent of capital assets		o. p. ope. cy	High (Needed in 1 to 2 years)	
Requiremen	t of state or fede	ral law.			Medium (Needed in the next 5 years)	
<b>✓</b> Improvemen	t of the infrastru	ıcture.			Planned (Needed in the next 10 years)	
<b>✓</b> Improvemen	t/maintenance o	of productivity.				
Improvemen	t of an overburd	ened situation.				
Newly identi	fied need.					



Department:	Highway		_	Purpose of Project Request: (Check One)
Submitted by:	Renny Carroll		_	New <b>√</b>
Date:	10/16/20		-	Replacement
Amount Request	ed: \$ 219,362	2.48	_	Addition/Alteration
Project or Equipr	ment being Requested:	Storm	ı/Water:	Stetco Clam shovel CB cleaner
Yes No Was the project submitted last year?   ✓ □				
Departmental Pr	iority (Check all that apply)			Departmental Priority Ranking (Check One):
Imminent threat to health and safety of citizens, employees, o			or property	Very High (Needed ASAP)
Maintenance and improvement of capital assets.				High (Needed in 1 to 2 years)
<b>✓</b> Requirement	of state or federal law.			Medium (Needed in the next 5 years)
✓ Improvemen	t of the infrastructure.			Planned (Needed in the next 10 years)
<b>√</b> Improvemen	t/maintenance of productivity.			
<b>✓</b> Improvemen	t of an overburdened situation.			
Newly identi	fied need.			

Stimated Useful Life in Years (Check One):    3	15 30+ 20 <del>2</del> 25 30 30 30 30 30 30 30 30 30 30 30 30 30
Have you received an estimate as a basis for cost?  Are grant or other funds available to offset this cost?  Is this expected to require annual maintenance costs?  Description:	Yes No
requested equipment is a replacement, please provide the	meline, location(s), stakeholders, cost drivers, supporting detail, and expected useful life. If age (based on first in service date) and condition of current item. Be as specific as possible; ach all backup supporting material.
This Storm water maintenance equipment has been a need to	for the town the past 5-6 years. the aded and already disposed equipment was unsafe to operate
and was in constant need of repair. we currently out s	sourse this task to a contractor which for a small town is tough to get contractors to do,
simply due to the small number of catch ba	sins in the town its not always possible to accomplish on schedule.

Benefits of Project/Requested Equipment:
Highlight project benefits, including efficiencies created, service enhancements, etc. Be as specific as possible; attach all backup supporting material.
having the ability to due this work in-house will have us better prepared as our storm water issue grow so does our need to address them especially
during emergency situations this can be fixed in a matter of minutes verses days.
Impact if Not Completed/Purchased:
Describe any short- and long- term consequences of not funding the project/equipment. <b>Be as specific as possible; attach all backup supporting material.</b>
The cost for the town will only increase as time goes by and the budget set forth doesn't have a line item for this service.
Ongoing maintenance costs of project or equipment:
Describe any expected ongoing costs associated with this request. Be as specific as possible; attach all backup supporting material.
Maintenance for this Equipment is going to be much less over time than the older one.

3	15 30- 20 25 <b>√</b> 30 30	0+				
Have you received an estimate as a basis for cost?  Are grant or other funds available to offset this cost?  Is this expected to require annual maintenance costs?  Description:	Yes Yes Yes Yes	No  If Yes, please provide estimate  No  If Yes, please specify source of funds  No  If Yes, please specify source of funds and estimate of cost				
Provide project description, including an overview of its timeline, location(s), stakeholders, cost drivers, supporting detail, and expected useful life. If requested equipment is a replacement, please provide the age (based on first in service date) and condition of current item. Be as specific as possible; attach all backup supporting material.						
This project will replace the exisitin, aging s	teel building	at the Highway DPW yard that has rot/rust on 3 sides.				
If this building doesn't get updated in the next few	years the exisit	ting conditions could worsen to the point the building structural				
Integrity will be compromised and render this vital much nee	eded infrastructure	re uninhabitable and make repairs to the towns equipment during inclimate				
weather nearly impossible. Costing the town more time/	monies to make re	repairs and also not have the needed space for the union employee's.				

Benefits of Project/Requested Equipment:
Highlight project benefits, including efficiencies created, service enhancements, etc. Be as specific as possible; attach all backup supporting material.
Impact if Not Completed/Purchased:
Describe any short- and long- term consequences of not funding the project/equipment. Be as specific as possible; attach all backup supporting material.
Stated above!
Ongoing maintenance costs of project or equipment:
Describe any expected ongoing costs associated with this request. Be as specific as possible; attach all backup supporting material.
Should be less expensive than the present budget as the new building won't need expensive repairs.



NOTE: Cost updated \$63,570

Department:	Fire Department	Fire Department		Purpose of Project Request: (Check One)	
Submitted by:	Chief Robert Valentine			New	
Date:				Replacement 🗸	
Amount Requeste	\$ 85,000.0	0		Addition/Alteration	
Project or Equipm	nent being Requested:	Repla	ace Car1	(Command Vehicle)	
Was the project s	ubmitted last year?	Yes ✓	No		
<b>Departmental Pri</b>	ority (Check all that apply)			<b>Departmental Priority Ranking (Check</b>	One):
Imminent threat to health and safety of citizens, employees, o			or property	Very High (Needed ASAP)	$\checkmark$
<b>✓</b> Maintenance	and improvement of capital assets.			High (Needed in 1 to 2 years)	
Requirement	of state or federal law.			Medium (Needed in the next 5 years)	
Improvement	of the infrastructure.			Planned (Needed in the next 10 years)	
Improvement	:/maintenance of productivity.				
Improvement	of an overburdened situation.				
Newly identifi	ied need.				

3	
4  8  20	
5 7 9 25	
6 10 30 30	
Yes No	
Have you received an estimate as a basis for cost?  If Yes, please provide estimate	
Yes No  Are grant or other funds available to offset this cost?  Yes No  If Yes, please specify source of funds	
Are grant or other funds available to offset this cost?  Yes  If Yes, please specify source of funds  Yes  No	
Is this expected to require annual maintenance costs?  If Yes, please specify source of funds and estimate of cost	
Description:	
Provide project description, including an overview of its timeline, location(s), stakeholders, cost drivers, supporting detail, and expected useful life.	-
requested equipment is a replacement, please provide the age (based on first in service date) and condition of current item. <b>Be as specific as possi</b> attach all backup supporting material.	ble;
This request was on last years list, was originally listed for FY-26. Quotes were forwarded with last reques	—— t.
Vehicle is a year older and showing more wear and tear, needs to be placed on FY-25 plan.	
Tomore to a just order and energing more wear and tour, moode to be placed on in 20 plant.	

Highlight project benefits, including ef	fficiencies created, service enhancements, etc. Be as specific as possible; attach all backup supporting materia
With this purchase	Fire Department fleet will be in excellent shape for the forseeable future.
mpact if Not Completed/Purc	chased:
Describe any short- and long- term	consequences of not funding the project/equipment. Be as specific as possible; attach all backup supporting material.
Maintena	ance issues are increasing causing spending to rise.
Ingoing maintenance costs of	f project or equipment:
Describe any expected ongoi	ng costs associated with this request. Be as specific as possible; attach all backup supporting material.
	a overestancy is 5 to 6 years this yehiole is 11 years old
Vehicles life	e expectancy is 5 to 6 years this vehicle is 11 years old.



Department:	Police			_	Purpose of Project Request	: (Check On	e)
Submitted by:	Chief Gill	en			New		
Date:	10/03/23	,		-	Replacement	<b>√</b>	
Amount Request	ed:	\$ 64,967	.00	_	Addition/Alteration		
Project or Equipr	ment being Red	quested:	Repla	ice Mark	ed Patrol Car		
Was the project s			Yes ✓	No	Departmental Priority Rai	nking (Chec	k One):
Imminent the	reat to health and	d safety of citizen	is, employees,	or property Very High (Needed ASAP)			
<b>√</b> Maintenance	e and improveme	nt of capital asse	ts.		High (Needed in	1 to 2 years)	$\checkmark$
Requirement of state or federal law.				Medium (Needed in the next 5 years)			
Improvemen	t of the infrastru	cture.			Planned (Needed in the n	ext 10 years)	
Improvemen	t/maintenance o	f productivity.					
<b>✓</b> Improvemen	t of an overburde	ened situation.					
Newly identi	fied need.						

Estimated Useful Life in Years (Check One):	
3 7	15 30+
4 8	20
5 🗸 9	25
6 10	30
	Yes No
Have you received an estimate as a basis for cost?	If Yes, please provide estimate
Assessment as allowed so the control of the control	Yes No  If Yes, please specify source of funds
Are grant or other funds available to offset this cost?	✓ If Yes, please specify source of funds  Yes No
Is this expected to require annual maintenance costs?	If you please specify source of funds and estimate of sest
Description:	
•	timeline, location(s), stakeholders, cost drivers, supporting detail, and expected useful life. If
	e age (based on first in service date) and condition of current item. Be as specific as possible;
atta	tach all backup supporting material.
This request is for a fully ed	equipped, including emergency lights, 2 way radio,
mobile data terminal, cage, 2022	2 Ford Explorer Police Interceptor Hybrid marked cruiser.
The marked cruiser being replaced is a 2	a 2017 model and will be over 5 yrs. old and have a proximately
120,000 miles with an exorbitant amount of e	engine running hours. This cruiser was placed in service on 11/28/17.

The replacement cruiser most likely would not be available until 12/2022.

#### **Benefits of Project/Requested Equipment:**

Highlight project benefits, including efficiencies created, service enhancements, etc. **Be as specific as possible; attach all backup supporting material.** 

A reliable marked cruiser compliments the department's image, supports officer safety and it is a tool for the officers to effectively patrol and respond to calls for service. A properly functioning cruiser helps control maintenance costs and other related expenses.

## Impact if Not Completed/Purchased:

Describe any short- and long- term consequences of not funding the project/equipment. **Be as specific as possible; attach all backup supporting material.** 

The short term consequences of not being granted a new cruiser is the other cruisers have extra wear and tear once the oldest cruiser is not operable. The long term consequences are the other marked cruiser all will have to last an extra year before they are replaced which is almost impossible. The maintenance expense to maintain an older cruiser is extremely costly and there is no trade in value.

### Ongoing maintenance costs of project or equipment:

Describe any expected ongoing costs associated with this request. **Be as specific as possible; attach all backup supporting material.** 

General maintenance along with unforeseen more catastrophic repairs can be expected once a patrol vehicle reaches the 5 yr. mark. In the past it has been blown engines, transmission failures etc..

As the patrol vehicles reaches the end of it useful life, the officers' safety is compromised.



Department:	Emergen	cy Manage	ement	i	Purpose of Project Request: (Check One)
Submitted by:	Chief Gill	en			New
Date:	10/03/23				Replacement
Amount Request	ed:	\$ 90,000.0	00	•	Addition/Alteration
Project or Equipn	nent being Req	uested:	Repla	ce Gene	erator for PD/FD/Town Hall
Yes No  Was the project submitted last year?  □  Departmental Priority (Check all that apply)  Departmental Priority Ranking (Check One)					
-			omployees s	or proporty	
		safety of citizens,		or property	Very High (Needed ASAP)
		it of capital assets.			High (Needed in 1 to 2 years) ✓
Requirement	of state or federa	al law.			Medium (Needed in the next 5 years)
<b>√</b> Improvemen	t of the infrastruc	ture.			Planned (Needed in the next 10 years)
Improvemen	t/maintenance of	productivity.			
Improvemen	t of an overburde	ned situation.			
Newly identif	fied need.				

Estimated Useful Life in Years (Check One):  3	15
Have you received an estimate as a basis for cost?  Are grant or other funds available to offset this cost?  Is this expected to require annual maintenance costs?  Description:	Yes No If Yes, please provide estimate  Yes No If Yes, please specify source of funds  Yes No If Yes, please specify source of funds  Yes No If Yes, please specify source of funds and estimate of cost
Provide project description, including an overview of its tin requested equipment is a replacement, please provide the a	imeline, location(s), stakeholders, cost drivers, supporting detail, and expected useful life. If age (based on first in service date) and condition of current item. Be as specific as possible; each all backup supporting material.

ihlight project benefits, includii	ng efficiencies created, service er	nhancements, etc.	Be as specific as	possible; attach all b	ackup supporting mat
pact if Not Completed/F	turchasad:				
	rerm consequences of not fundin	a the project/eauji	 oment. <b>Be as spec</b>	ific as possible: atta	ch all backup supportir
besome any onere and long to	erm consequences of not fundin	material.		.j.e as pessione, accar	on an backap supportin
	s of project or equipmen	t:			
going maintenance cost			ecific as possible:	attach all backup su	pporting material.
	ngoing costs associated with this	s request. <b>Be as sp</b>	,,		
	ngoing costs associated with this	request. <b>Be as sp</b>			
	ngoing costs associated with this	s request. <b>Be as sp</b>	,·-		
	ngoing costs associated with this	request. <b>Be as sp</b>			
going maintenance cost  Describe any expected o	ngoing costs associated with this	request. <b>Be as sp</b>			



Department:	Library			Purpose of Project Request:	: (Check One)	
Submitted by:	Darcy Lepore		_	New		
Date:	10/04/23			Replacement	<b>√</b>	
Amount Request	ed: \$ 129,579	9.24	_	Addition/Alteration		
Project or Equipr	nent being Requested:	Shelv	ing for Lik	brary		
	submitted last year?	Yes	No ✓			
Departmental Pr	iority (Check all that apply)			Departmental Priority Rai	nking (Check On	e):
✓ Imminent the	reat to health and safety of citizens	s, employees, o	or property	Very High (N	eeded ASAP)	
Maintenance	e and improvement of capital assets	is.		High (Needed in	1 to 2 years)	
Requirement	of state or federal law.			Medium (Needed in the	next 5 years)	
Improvement of the infrastructure.  Planned (Needed in the next 10 years)						
<b>√</b> Improvemen	t/maintenance of productivity.					
✓ Improvemen	t of an overburdened situation.					
Newly identi	fied need.					

Estimated Useful Life in	Years (Check One):			
3	7	15	30+	
4	8	20 🗸		
5	9	25		
6	10	30		
<del>_</del>				
		Yes	No	
Have you received an estima	te as a basis for cost?	$\checkmark$		If Yes, please provide estimate
Are grant or other funds ava	ilable to offset this cost?	Yes	No V	If Yes, please specify source of funds
Is this expected to require ar	nnual maintenance costs?	Yes	No 🗸	If Yes, please specify source of funds and estimate of cost
Description:				
	•			cholders, cost drivers, supporting detail, and expected useful life. If

requested equipment is a replacement, please provide the age (based on first in service date) and condition of current item. Be as specific as possible; attach all backup supporting material.

The Library's shelving will be replaced/converted to individual wooden bays on wheels, allowing for Library staff to make the most of the space that our building has by moving the shelving to fit the space. Our current shelving has been cut at the top and cannot support any top displays. Finished wooden shelving on casters would allow us to provide better service to the community by allowing them to take advantage of more displays and find our items more easily. This project can take place in increments over several years, allowing for the Town to budget for this replacement in parts rather than all at once.

The current shelving has been in the Library since the 1980s. This new shelving will have a long life of at least 20 years.

#### **Benefits of Project/Requested Equipment:**

Highlight project benefits, including efficiencies created, service enhancements, etc. Be as specific as possible; attach all backup supporting material.

Library staff are finding it hard to manage the library space. The library is small and it was built when the Town's population was smaller than it is now.

With this new shelving, we can move it to accommodate for the space we have while allowing patrons to still use tables to study/work, and we will

be able to display items for circulation more easily, which will increase our circulation numbers. Patrons also prefer a space that is more visually appealing.

## Impact if Not Completed/Purchased:

Describe any short- and long- term consequences of not funding the project/equipment. **Be as specific as possible; attach all backup supporting material.** 

Currently, the shelving we have does not allow us to take advantage of the space we have. Because it is attached to the walls, we cannot easily move it.

It has also been cut at the top, which can impact a library patron's safety if they touch it in different parts and are not careful.

The shelving also leans forward. Even though it is attached to the walls, it is unsafe due to its leaning. The new shelving will be completely finished, upright, and safe.

#### Ongoing maintenance costs of project or equipment:

Describe any expected ongoing costs associated with this request. **Be as specific as possible; attach all backup supporting material.** 

After the assembly of the shelving, there would be no maintenance costs for the Town. The Library staff will manage where the shelving is located, as it will be on wheels, and volunteers will keep the shelving clean.

BAGNALL SCHOOL					
Category	Detail	Estimated Cost	Fiscal Year for Repai	Other	Priority 1-3
HVAC	Replace all classroom unitventilators & connect to DDC	\$200,000.00			3
Flooring/Carpet	Asbestos Abatement & VCT Flooring in Remaining Rooms	\$16,000 x 1 room			2
Flooring/Carpet	Library & Computer Lab Carpet Remove and Replace	\$20,000.00			2
Electrical/Lighting	Install NG Generator in Café, Kitchen, Gym wing	\$100,000.00			3
Plumbing	Replace all potable water plumbing tap fixtures and branch plumbing distribution with certified lead free materials	\$250,000.00			3
Building Equipment	Fire Alarm System upgrade to original building areas, install addressable components and CO detection. Requested by GFD Chief.	\$50,000.00			2
Building Equipment	Remove and Replace Restroom Fixtures & Hardware	\$200,000.00			1
Building Equipment	Replace Public Address System/Clocks/Phone/Security w/ VOIP Integrated System, upgrade for reverse 911 access and expand door access and camera system				1
Grounds/Fields	Grind & Topcoat Asphalt on Roadway & Front Parking Lot	\$100,000.00	FY 24		1